

Andrea Dimitriadis
Town Accountant

TOWN OF ANDOVER

Accounting
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To: Select Board
Finance Committee
School Committee

From: Andrea Dimitriadis, Town Accountant

CC: Andrew Flanagan, Michael Lindstrom, Austin Simko, Brittney Lavoie, Hayley Green,
Keith Taverna, Martha Sybert, Tara Bicknell, Town Website

Date: March 9, 2026

Re: ***FY 2026 Financials***

The attached reports summarize the Town's financial position through January 31, 2026.
Included are the following:

- Executive Summary
- Budgeted versus Actual Revenues – General Fund and Enterprise Funds
- Revenue Comparison Graphs
- Personal Services and Other Expenditures by Department
- Reserve Account and Compensation Fund Analysis
- Chapter 44 § 53 E ½ Revolving Funds
- Capital Projects status – FY20 – FY26

Feel free to contact me, should you have any questions regarding the reports.

The attached reports of the Town Accountant summarize FY 2026 revenues and expenditures for the General Fund, Enterprise Funds, Reserve Fund, Revolving Funds and Capital Projects through January 31, 2026.

General Fund

The total general fund receipts of all sources collected through January 31, 2026 are ahead of the annual projections through the first seven months of the year. FY 2026 local receipts are \$1,109,541 greater than FY 2025 collections through the same period. Primary drivers of the increase include one large tax title that was redeemed in July 2025 and large building permits issued throughout the year. In FY 2026 off-set receipts for public facilities rentals were moved to a revolving fund, leaving a single contracted lease revenue in that account. Excluding the rentals, off-set receipts collections are \$160,305 less than FY 2025 collections throughout the same period and are slightly below current year projections. This is mainly due to decreased ambulance receipts in December and January, which are expected to pick up in February.

General fund personal services are below FY 2026 projections through January 2026. Other expenses are in line with FY 2026 projections through January 2026. Encumbrances are adjusted throughout the year.

Water Enterprise Fund

The total water enterprise fund collections are exceeding projections through January 2026. The user charges receipts are \$374,403 more than FY 2025 through the same period due to increased rates and consumption. Water personal services and other expenses are in line with FY 2026 projections through January 2026.

Sewer Enterprise Fund

The total sewer enterprise fund collections are in line with projections through January 2026. The user charges receipts are \$311,753 more than prior year receipts through the same period due to increased rates and consumption. Sewer personal services and other expenses are below with FY 2026 projections through January 2026.

Reserve Fund

Town Meeting approved a reserve fund balance of \$200,000. This money has not been used through January 2026.

Compensation Fund

Town Meeting approved a compensation fund balance of \$1,135,000. This money has not been used through January 2026.

Revolving Accounts

Town Meeting voted to approve 19 revolving funds with a total spending limit of \$3,780,000. The Finance Committee and Select Board will consider adjustments to spending limits in the Spring.

Capital Projects

These projects are part of the Town's capital improvement plan voted at Town Meeting from taxation. There is a balance of \$3,184,897 available for the most recent seven years of approved projects.

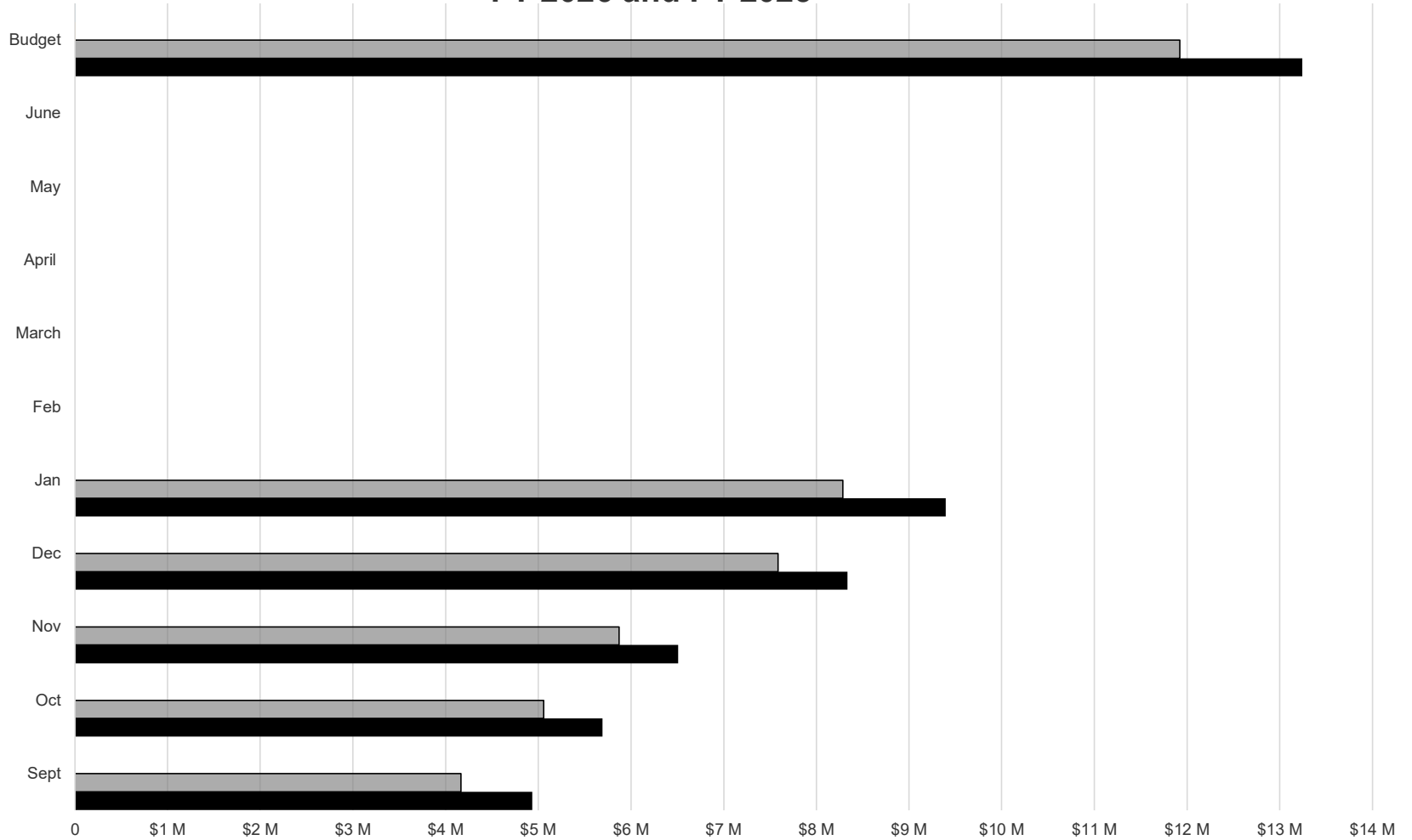
Town of Andover
FY 2026 General Fund Year-To-Date Revenue Report
Budgeted vs. Actuals 1/31/2026 and 1/31/2025

	FY 26 Budgeted Receipts	FY 26 YTD Revenues	% Collected	FY 25 Budgeted Receipts	FY 25 YTD Revenues	% Collected	Change in Budgets	Change in YTD Receipts
Local Receipts								
Motor Vehicle Excise	6,000,000	1,033,563	17.2%	5,822,661	1,179,984	20.3%	177,339	(146,421)
Hotel/Motel/Meals	2,565,000	1,892,612	73.8%	1,869,326	1,861,090	99.6%	695,674	31,521
Penalties and Interest on Taxes and Excises	480,000	1,115,949	232.5%	480,000	325,343	67.8%	-	790,606
Fees	31,000	230,881	744.8%	61,000	15,004	24.6%	(30,000)	215,878
Payments in Lieu of Taxes	491,129	-	0.0%	479,150	-	0.0%	11,979	-
Other Departmental Revenues	213,586	116,443	54.5%	276,586	77,602	28.1%	(63,000)	38,841
Other Departmental Revenues - School Medicare	200,000	234,771	117.4%	200,000	146,598	73.3%	-	88,174
Non-Recurring Revenues	-	2,761	N/A	-	-	N/A	-	2,761
Licenses and Permits	2,620,308	2,341,984	89.4%	2,391,502	1,870,143	78.2%	228,806	471,841
Fines & Forfeits	137,500	142,918	103.9%	118,766	164,712	138.7%	18,734	(21,793)
Investment Income	505,000	2,283,608	452.2%	222,552	2,645,473	1188.7%	282,448	(361,864)
Special Assessments	-	39	N/A	-	40	N/A	-	(2)
Total Estimated Receipts	13,243,523	9,395,530	70.9%	11,921,543	8,285,989	69.5%	1,321,980	1,109,541
Off-Set Receipts								
Recreation	655,500	219,785	33.5%	498,531	191,477	38.4%	156,969	28,308
Elder Services	106,000	61,305	57.8%	120,000	71,690	59.7%	(14,000)	(10,385)
Public Facilities - Rental Receipts	-	14,833	N/A	105,000	62,372	59.4%	(105,000)	(47,539)
Cemetery - Interment Fees	60,000	30,101	50.2%	76,000	38,576	50.8%	(16,000)	(8,475)
Public Safety - Police Detail Fees	70,000	110,707	158.2%	55,000	47,435	86.2%	15,000	63,271
Public Safety / Fire - Ambulance Receipts	1,900,000	1,031,015	54.3%	1,768,000	1,264,039	71.5%	132,000	(233,024)
Total Off-Set Receipts	2,791,500	1,467,745	52.6%	2,622,531	1,675,589	63.9%	168,969	(207,844)
Other Revenues								
Property Taxes (inc. Tax Titles)	197,885,008	139,427,679	70.5%	191,831,670	135,358,644	70.6%	6,053,338	4,069,035
State Aid	18,035,727	10,521,850	58.3%	17,181,262	10,039,520	58.4%	854,465	482,330
Total Other Revenues	215,920,735	149,949,529	69.4%	209,012,932	145,398,164	69.6%	6,907,803	4,551,365
Total Revenues	231,955,758	160,812,803	69.3%	223,557,006	155,359,742	69.5%	8,398,752	5,453,062

Town of Andover
FY 2026 Enterprise Funds Year-To-Date Revenue Report
Budgeted vs. Actuals 1/31/2026 and 1/31/2025

Water Fund	FY 26 Budgeted Receipts	FY 26 YTD Revenues	% Collected	FY 25 Budgeted Receipts	FY 25 YTD Revenues	% Collected	Change in Budgets	Change in YTD Receipts
User Charges - Andover	12,005,359	7,854,774	65.4%	9,823,064	7,480,371	76.2%	2,182,295	374,403
User Charges - North Reading	2,394,401	1,557,963	65.1%	2,251,154	1,391,209	61.8%	143,247	166,753
Water Connection	15,000	6,290	41.9%	15,000	8,177	54.5%	-	(1,887)
Water Testing Fees	22,000	4,830	22.0%	20,000	9,646	48.2%	2,000	(4,816)
Meter Installations	9,000	4,955	55.1%	9,000	4,275	47.5%	-	680
Fire Flow Test	6,000	5,001	83.4%	6,000	4,273	71.2%	-	728
Special/Final Reads	25,000	10,535	42.1%	25,000	10,907	43.6%	-	(371)
Backflow/Cross Connection Fees	95,000	81,084	85.4%	55,000	41,900	76.2%	40,000	39,184
Water Tap	-	150	N/A	-	600	N/A	-	(450)
Liens	80,000	46,233	57.8%	80,000	48,142	60.2%	-	(1,909)
Fire Services	290,000	160,466	55.3%	290,000	334,433	115.3%	-	(173,967)
Interest /Misc Revenue	-	1,459	N/A	-	397	N/A	-	1,063
Non-Revenue Interest	26,445	33,164	125.4%	26,445	20,021	75.7%	-	13,144
Total Water Receipts	14,968,205	9,766,904	65.3%	12,600,663	9,354,349	74.2%	2,367,542	412,555
Sewer Fund	FY 26 Budgeted Receipts	FY 26 YTD Revenues	% Collected	FY 25 Budgeted Receipts	FY 25 YTD Revenues	% Collected	Change in Budgets	Change in YTD Receipts
User Charges	5,918,365	3,549,858	60.0%	5,061,671	3,238,105	64.0%	856,694	311,753
Committed Interest/Income	75,000	22,088	29.5%	80,000	38,857	48.6%	(5,000)	(16,769)
Liens	49,174	21,346	43.4%	65,000	36,138	55.6%	(15,826)	(14,792)
Apport Assmnts	290,000	157,706	54.4%	300,000	165,685	55.2%	(10,000)	(7,979)
Interest /Misc Revenue	-	1,658	N/A	-	445	N/A	-	1,213
Non-Revenue Interest	45,000	37,955	84.3%	20,000	31,088	155.4%	25,000	6,868
Total Sewer Receipts	6,377,539	3,790,612	59.4%	5,526,671	3,510,317	63.5%	850,868	280,294
Total Enterprise Revenues	21,345,744	13,557,516	63.5%	18,127,334	12,864,667	70.97%	3,218,410	692,849

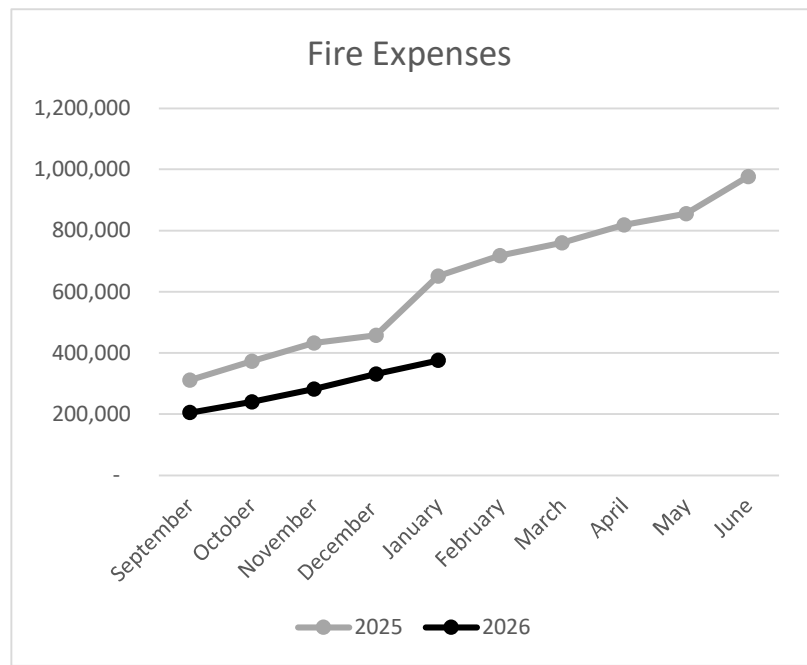
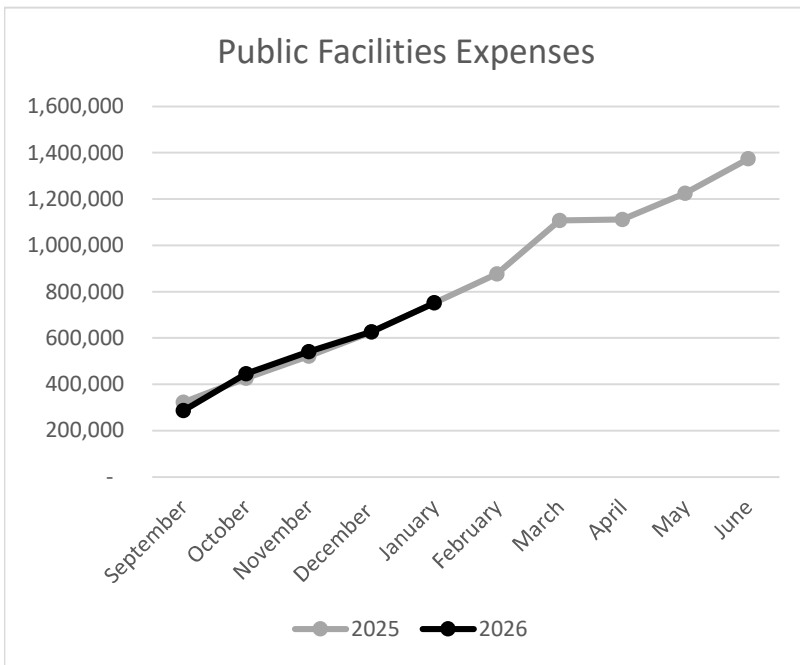
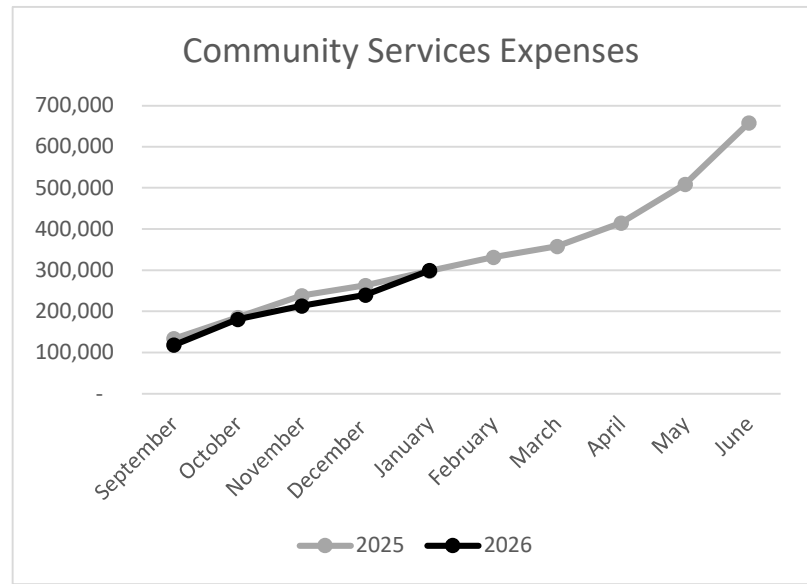
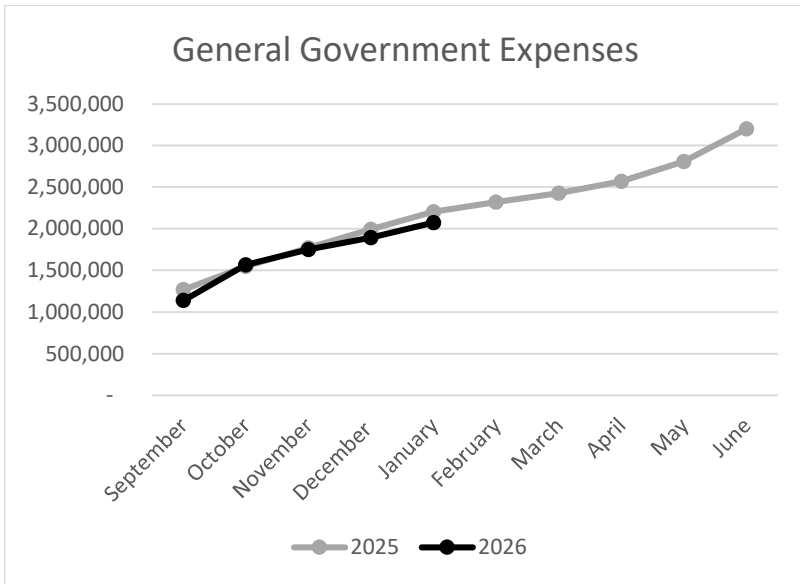
Town of Andover Local Receipts FY 2026 and FY 2025



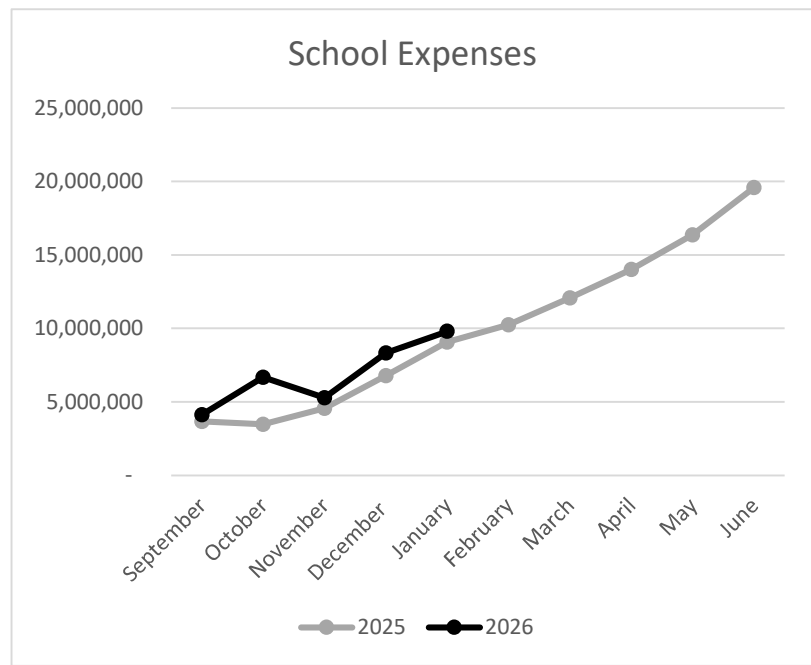
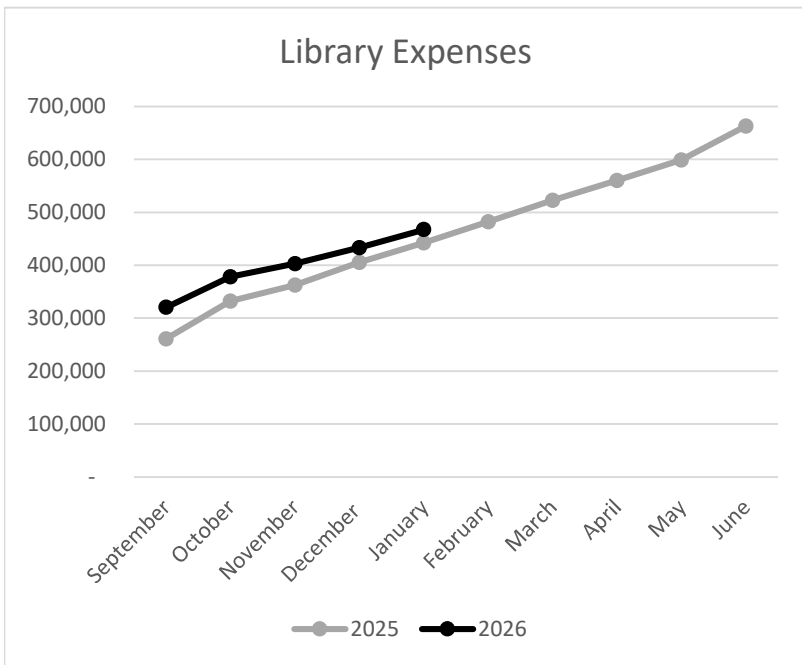
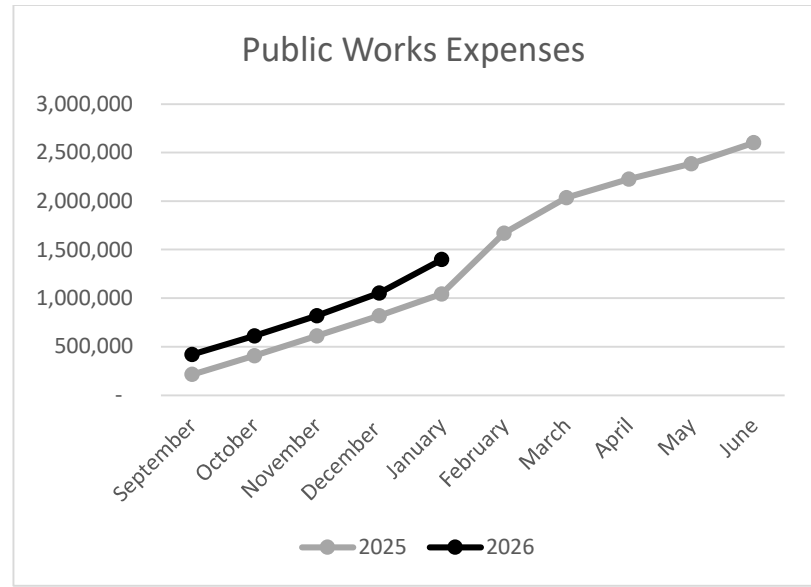
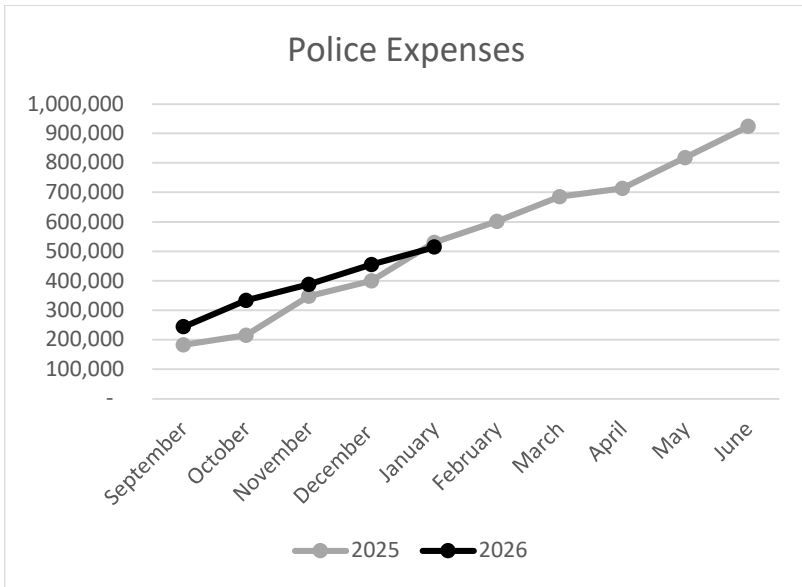
	Sept	Oct	Nov	Dec	Jan	Feb	March	April	May	June	Budget
■ FY 2025 % of Budget	34.9%	42.4%	49.3%	63.6%	69.5%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
■ FY 2026 % of Budget	37.3%	43.0%	49.1%	62.9%	70.9%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%
■ FY 2025 Receipts	\$4,165,383	\$5,057,731	\$5,872,141	\$7,586,509	\$8,285,989	\$0	\$0	\$0	\$0	\$0	\$11,921,543
■ FY 2026 Receipts	\$4,934,701	\$5,692,721	\$6,508,286	\$8,335,984	\$9,395,530	\$0	\$0	\$0	\$0	\$0	\$13,243,523

Town of Andover
FY 2026 Year-To-Date Budget Report
Personal Services and Other Expenditures thru 1/31/2026

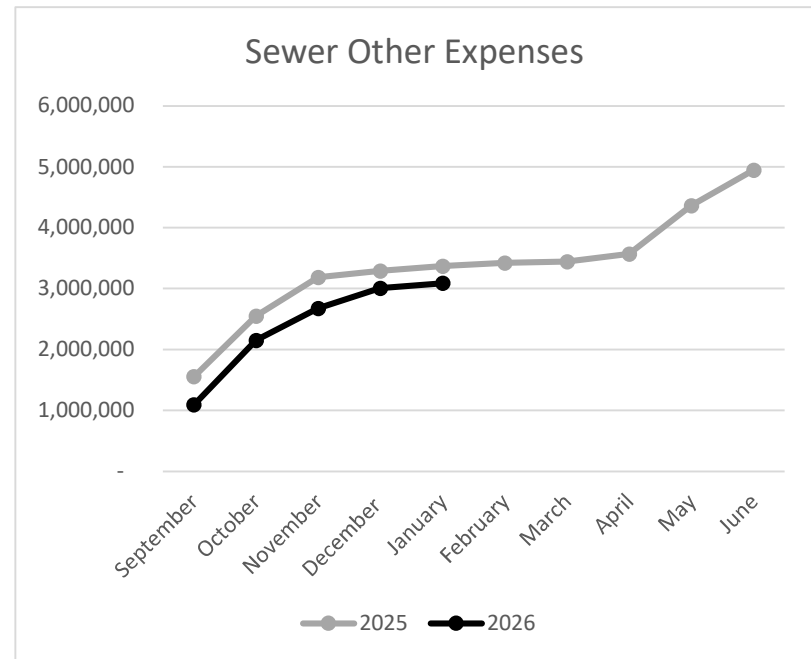
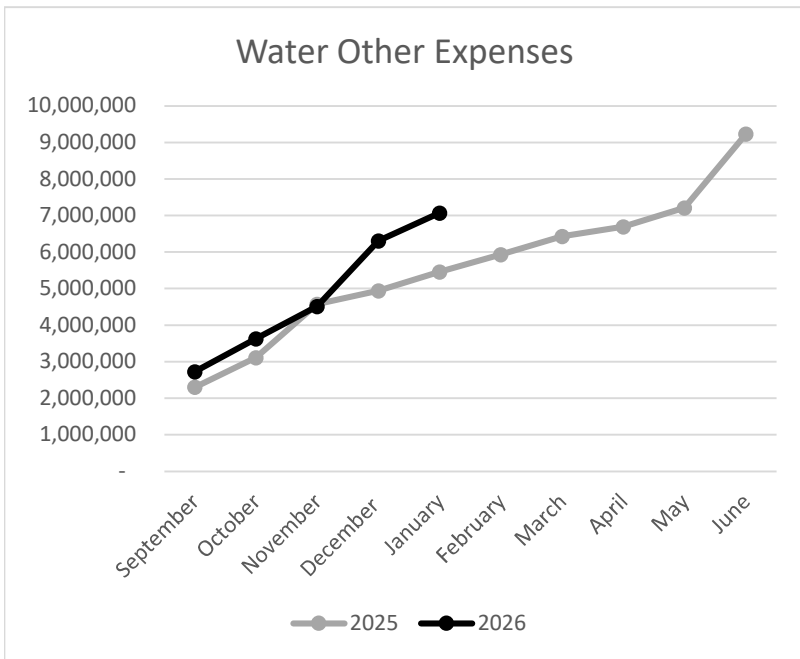
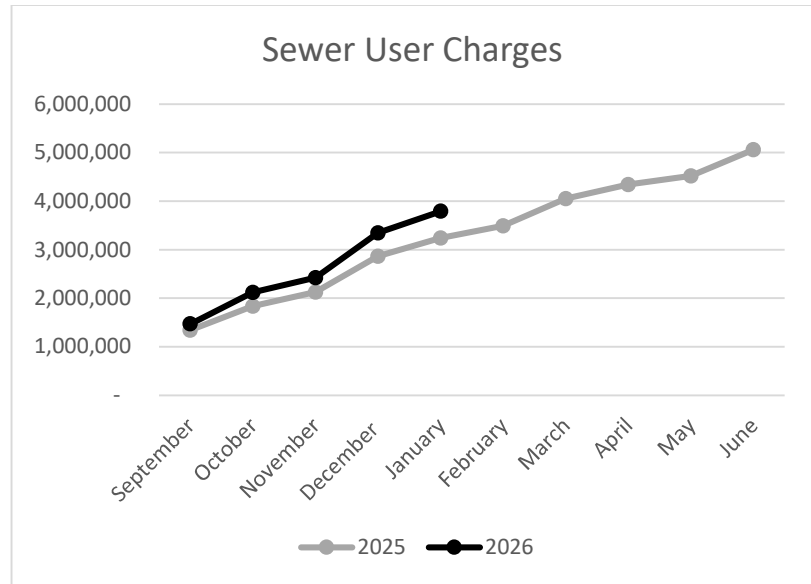
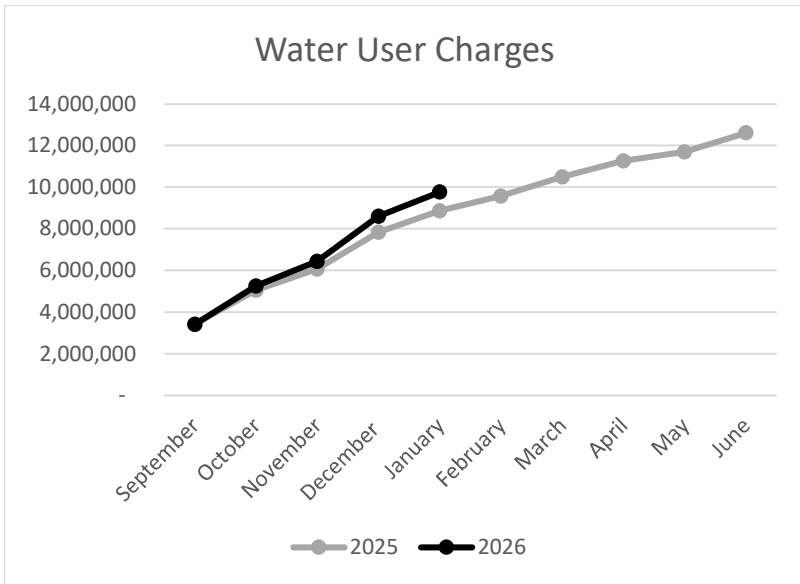
	Original Appropriation	Transfers/ Adjustments	Revised Budget	YTD Expended	Encumbrances	Available Balance	% Expended & Encumbered	% Expended
Personal Services								
General Government	8,271,986	49,993	8,321,979	4,772,027	-	3,549,953	57.3%	57.3%
Community Services	1,749,507	-	1,749,507	1,149,261	-	600,246	65.7%	65.7%
Public Facilities	2,904,536	-	2,904,536	1,698,611	-	1,205,925	58.5%	58.5%
Public Safety - Fire	9,904,032	-	9,904,032	6,154,142	-	3,749,890	62.1%	62.1%
Public Safety - Police	8,964,141	64,289	9,028,430	5,228,168	-	3,800,261	57.9%	57.9%
Public Works	3,812,649	-	3,812,649	2,417,175	-	1,395,474	63.4%	63.4%
Library	2,445,706	-	2,445,706	1,448,311	-	997,395	59.2%	59.2%
Solid Waste	110,337	-	110,337	65,690	-	44,647	59.5%	59.5%
School	85,692,573	-	85,692,573	39,891,258	43,610,023	2,191,292	97.4%	46.6%
Compensation Fund	1,135,000	-	1,135,000	-	-	1,135,000	0.0%	0.0%
Total Personal Services - General Fund	124,990,467	114,282	125,104,749	62,824,641	43,610,023	18,670,084	85.1%	50.2%
Water Enterprise	2,487,559	-	2,487,559	1,408,422	-	1,079,137	56.6%	56.6%
Sewer Enterprise	471,432	-	471,432	196,511	-	274,921	41.7%	41.7%
Total Personal Services - Enterprise Funds	2,958,991	-	2,958,991	1,604,933	-	1,354,058	54.2%	54.2%
Other Expenses								
General Government	3,068,616	169,215	3,237,831	2,075,548	403,599	758,684	76.6%	64.1%
Community Services	738,500	21,577	760,077	299,401	194,362	266,314	65.0%	39.4%
Public Facilities	1,533,650	71,678	1,605,328	752,206	524,565	328,557	79.5%	46.9%
Public Safety - Fire	749,000	74,673	823,673	375,659	179,705	268,310	67.4%	45.6%
Public Safety - Police	1,048,300	31,045	1,079,345	514,672	279,915	284,758	73.6%	47.7%
Public Works	2,640,429	423,709	3,064,138	1,398,858	1,515,927	149,353	95.1%	45.7%
Library	694,235	8,053	702,288	467,440	201,749	33,099	95.3%	66.6%
Solid Waste	4,193,563	406,861	4,600,424	2,374,993	2,282,685	(57,254)	101.2%	51.6%
School	20,904,562	1,797,931	22,702,493	9,813,101	10,663,683	2,225,709	90.2%	43.2%
Technical Schools	1,392,135	-	1,392,135	636,297	636,296	119,542	91.4%	45.7%
Debt Service	28,397,652	-	28,397,652	22,677,621	-	5,720,032	79.9%	79.9%
Insurance	1,429,675	12,898	1,442,573	1,366,099	96,880	(20,406)	101.4%	94.7%
Health Insurance	27,649,530	-	27,649,530	9,659,770	-	17,989,760	34.9%	34.9%
Unemployment	126,610	-	126,610	110,258	16,352	-	100.0%	87.1%
Retirement	7,855,142	-	7,855,142	7,855,140	-	2	100.0%	100.0%
Reserve Fund	200,000	-	200,000	-	-	200,000	0.0%	0.0%
OPEB Appropriation	1,964,349	-	1,964,349	1,964,349	-	-	100.0%	100.0%
Total Other Expenses - General Fund	104,585,948	3,017,641	107,603,589	62,341,411	16,995,717	28,266,461	73.7%	57.9%
Water Enterprise	10,939,693	774,264	11,713,957	7,070,901	1,451,577	3,191,478	72.8%	60.4%
Sewer Enterprise	5,522,623	411,538	5,934,161	3,091,082	1,662,076	1,181,003	80.1%	52.1%
Total Other Expenses - Enterprise Funds	16,462,316	1,185,802	17,648,118	10,161,983	3,113,653	4,372,482	75.2%	57.6%
Total - General Fund	229,576,415	3,131,922	232,708,337	125,166,053	60,605,740	46,936,545	79.8%	53.8%
Total - Enterprise Funds	19,421,307	1,185,802	20,607,109	11,766,916	3,113,653	5,726,540	72.2%	57.1%



*Expenses vary from year to year due to timing and departmental needs, but can still be on budget.



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Town of Andover
FY 2026 Revolving Accounts
(M.G.L. CH. 44, § 53 E1/2)
As of 1/31/2026

	CD & P Legal Notices Acct 5550	Library Lost/Damaged Materials Acct 5631	CD & P Health Services Clinics Acct 5557	Recreation Special Services Acct 5552	Youth Services Acct 5553	Facilities Field Maintenance Acct 5622	Elder Services Acct 5554	Police Antenna Uses Acct 5653	School Photocopy Fees Acct 4510	Facilities Compost Program Acct 5666	DPW Solid Waste Fees Acct 5667	CD & P Stormwater Management Acct 5668	Fire Emergency Billing Acct 5669	Health Services Inspections Acct 5670	School Professional Development Acct 4500	Student Technology Rentals Acct 4260	Public Space Rentals Acct 5546	Conservation Land Acct 5545	Town Events Acct 5544
Balance thru 6/30/2024	34,163	20,468	114,169	1,691,031	639,859	155,362	230,244	64,211	53,632	21,741	67,395	0	681	207,663	3,184	67,214	N/A	N/A	N/A
Receipts thru 6/30/2025	19,421	2,672	29,648	2,339,847	376,918	85,383	180,080	10,652	3,331	27,484	30,496	0	0	56,430	0	47,580	0	N/A	N/A
Expenditures thru 6/30/2025	20,859	82	26,492	2,220,000	320,144	113,547	110,405	0	0	31,318	18,377	0	0	26,476	0	58,130	0	N/A	N/A
Balance thru 6/30/2025	32,724	23,059	117,326	1,810,878	696,633	127,197	299,919	74,863	56,963	17,907	79,513	0	681	237,617	3,184	56,664	0	0	0
Receipts thru 1/31/2026	13,503	1,514	19,366	1,688,590	227,347	78,434	110,574	1,280	4,198	7,316	152,923	0	0	47,363	0	13,720	48,919	39,096	0
Expenditures thru 1/31/2026	10,631	2,551	21,902	1,198,695	256,362	97,331	68,721	0	0	13,916	44,901	0	0	2,910	3,184	38,390	780	12,511	0
Balance thru 1/31/2026	35,596	22,021	114,790	2,300,773	667,617	108,300	341,772	76,143	61,161	11,307	187,535	0	681	282,070	0	31,994	48,139	26,585	0

Spending Authorization	\$35,000	\$20,000	\$60,000	\$2,125,000	\$400,000	\$150,000	\$225,000	\$50,000	\$10,000	\$60,000	\$40,000	\$5,000	\$100,000	\$100,000	\$50,000	\$200,000	\$50,000	\$50,000	\$50,000
Y-T-D % Spent	30.38%	12.76%	36.50%	56.41%	64.09%	64.89%	30.54%	0.00%	0.00%	23.19%	112.25%	0.00%	0.00%	2.91%	6.37%	19.20%	1.56%	25.02%	0.00%

Town of Andover
Capital Projects
1/31/2026

	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>	<u>FY24</u>	<u>FY25</u>	<u>FY26</u>	Total Available
Budget	1,011,600	1,150,000	1,185,000	1,271,500	1,338,000	1,210,000	1,285,000	
Expended	1,011,600	1,150,000	1,185,000	1,125,174	1,037,390	608,368	239,186	
Encumbered	-	-	-	27,474	144,270	248,245	27,336	
Total School	Available	-	-	118,852	156,339	353,387	1,018,478	1,647,057
Budget	1,069,098	902,108	137,000	150,000	95,000	60,000	144,528	
Expended	1,013,408	902,108	133,583	120,687	52,874	29,200	13,138	
Encumbered	25,000	-	130	2,810	-	-	13,707	
Total General Government	Available	30,690	-	3,287	26,503	42,126	30,800	117,683
Budget	10,000	50,000	-	-	-	-	-	
Expended	10,000	50,000	-	-	-	-	-	
Encumbered	-	-	-	-	-	-	-	
Total Library	Available	-	-	-	-	-	-	-
Budget	1,303,000	468,000	1,180,000	1,165,000	1,130,000	1,209,000	1,055,000	
Expended	1,303,000	468,000	1,179,999	1,071,199	874,470	674,772	147,294	
Encumbered	-	-	-	54,920	141,975	446,992	187,473	
Total Facilities	Available	-	1	38,881	113,555	87,235	720,233	959,904
Budget	195,000	195,000	255,000	-	40,000	65,000	-	
Expended	195,000	195,000	254,948	-	40,000	53,047	-	
Encumbered	-	-	52	-	-	-	-	
Total Police	Available	-	-	-	-	11,953	-	11,953
Budget	-	96,000	88,000	-	185,000	-	-	
Expended	-	96,000	88,000	-	-	-	-	
Encumbered	-	-	-	-	-	-	-	
Total Fire	Available	-	-	-	185,000	-	-	185,000
Budget	400,000	-	165,000	170,000	102,000	80,000	119,000	
Expended	399,119	-	165,000	170,000	82,000	60,000	29,988	
Encumbered	-	-	-	-	-	-	-	
Total DPW	Available	881	-	-	20,000	20,000	89,012	129,893
Budget	2,977,098	1,711,108	1,825,000	1,485,000	1,552,000	1,414,000	1,318,528	
Expended	2,920,527	1,711,108	1,821,531	1,361,886	1,049,344	817,019	190,420	
Encumbered	25,000	-	182	57,730	141,975	446,992	201,180	
Total Town	Available	31,571	-	3,288	65,384	360,681	149,989	926,928
Budget	3,988,698	2,861,108	3,010,000	2,756,500	2,890,000	2,624,000	2,603,528	
Expended	3,932,127	2,861,108	3,006,531	2,487,059	2,086,734	1,425,386	429,606	
Encumbered	25,000	-	182	85,204	286,245	695,238	228,516	
Grand Total	Available	31,571	-	3,288	184,236	517,020	1,945,406	3,184,897